

NATSOP-DOG004 NATIONAL STANDARD OPERATING PROCEDURE: GROUND BAITING OF WILD DOGS WITH SODIUM FLUOROACETATE (1080)

Voluntarily adopted by the Vertebrate Pest Committee 2012 with the Invasive Plants and Animals Committee endorsing minor updates September 2017.

BACKGROUND

Wild dogs, which include feral domestic dogs, dingoes and their hybrids, prey on livestock causing significant impact on agricultural production. Methods of control include poisoning with sodium fluoroacetate (commonly known as 1080), trapping, shooting, exclusion fencing, aversion and use of livestock guarding animals.

Lethal baiting is considered to be the most cost-effective control method currently available and is the only practical means for achieving population control in remote and inaccessible areas.

1080 is an odourless, tasteless white powder that has a special dye added for identification of the toxin. It is used for poisoning of wild dogs by incorporating it into fresh, dried or processed meat baits. Poisoned baits are distributed either on the ground by hand or from the air in a helicopter or fixed-wing aircraft. Aerial baiting procedures are described in NATSOP-DOG005 National Standard Operating Procedure: Aerial baiting of wild dogs with sodium fluoroacetate (1080).

Wild dogs are amongst the most susceptible species to the effects of 1080. Good baiting technique helps to minimise the risk to non-target species and maximise the effect on targeted wild dog populations.

This National Standard Operating Procedure (NATSOP) is a guide only; it does not replace or override the legislation that applies in the relevant state or territory jurisdiction. The NATSOP should only be used subject to the applicable legal requirements (including WH&S) operating in the relevant jurisdiction. (including WH&S) operating in the relevant jurisdiction.

APPLICATION

- Baiting with 1080 is best used in a strategic manner as part of a co-ordinated program designed to achieve sustained effective control. In some instances, baiting is reactive, occurring as a response to a single or series of attacks on livestock.
- Ground baiting is used on rural properties or national parks and forestry estate that are accessible by road.
- Baiting with 1080 should not be used in areas where there is an unacceptably high risk to humans and companion animals, such as urban/residential landscapes.
- 1080 use is restricted in areas where there is a high risk of poisoning domestic stock and wildlife.
- Timing and frequency of baiting depends on a number of variables including resources available, value and vulnerability of livestock, availability of alternative prey for wild dogs and season (weather, water availability, stage of dog breeding cycle). In Western Australia, baiting is usually conducted in spring, whereas in eastern Australia it usually occurs in late autumn and winter.
- Baiting of wild dogs with 1080 can only be carried out under conditions set down in a specific permit issued by the Australian Pesticides & Veterinary Medicines Authority (APVMA) under Commonwealth legislation (Agricultural and Veterinary Chemicals Code Act 1994). 1080 must also be used in accordance with relevant State, Territory and other Commonwealth legislation. The 1080 user may need to make a referral under the EPBC Act (see Table 1).
- 1080 is a restricted chemical product (under Regulation 45 of the Agricultural and Veterinary Chemicals Code Regulations 1995) and is listed as a Schedule 7 Dangerous Poison under the Standard for the Uniform Scheduling of Drugs and Poisons (SUSDP). These listings require

NATSOP-DOG004 NATIONAL STANDARD OPERATING PROCEDURE: GROUND BAITING OF WILD DOGS WITH SODIUM FLUOROACETATE (1080)

special precautions in the manufacture, handling, storage and use of 1080, along with specific regulations regarding labelling or availability.

- Handling of 1080 powder or concentrated solution and preparation of baits must only be performed by authorised persons who have the appropriate training. Prepared and manufactured 1080 baits can only be obtained by through authorised government agencies.

Table 1: Relevant federal, state and territory legislation for the use of 1080

| Jurisdiction | Legislation |
|--------------|--|
| Federal | Federal Environment Protection and Biodiversity Conservation Act 1999 |
| ACT | Australian Capital Territory Environment Protection Act 1997 |
| NSW | New South Wales Pesticides Act 1999 |
| NT | Northern Territory Poison and Dangerous Drugs Act 1999 Territory Parks and Wildlife Conservation Act 1998 |
| QLD | Queensland Health (Drugs and Poisons) Regulations 1996 |
| SA | South Australia Controlled Substances Act 1984 Controlled Substances (Poison) Regulations 2011 |

NATSOP-DOG004 NATIONAL STANDARD OPERATING PROCEDURE: GROUND BAITING OF WILD DOGS WITH SODIUM FLUOROACETATE (1080)

| | |
|-----|--|
| TAS | Tasmania Poisons Act 1971 Agricultural and Veterinary Chemicals (Control of Use) Act 1995 |
| VIC | Victoria Agricultural and Veterinary Chemical (Control of Use) Act 1992 |
| WA | Western Australia Poisons Act 1964 Poisons Regulations 1965 |

ANIMAL WELFARE CONSIDERATIONS

Impact on target animals

- The toxicity of 1080 is due to the conversion of fluoroacetate to fluorocitrate, which inhibits the tricarboxylic acid cycle – a mechanism necessary for cellular energy production. In general, herbivores experience cardiac failure, whereas carnivores experience central nervous system (CNS) disturbances and convulsions and then die of respiratory failure. Some species, usually omnivores such as pigs, can be equally affected by both CNS and cardiac signs.
- After a wild dog has ingested 1080 there is a latent period of around 30 minutes to 3 hours before initial signs such as hyperexcitability, vocalisation, manic running and vomiting/retching are observed. Although the precise nature and extent of suffering after ingestion of 1080 is unknown, it is likely that the animal will experience distress and possibly pain during this initial stage. In the final stages of toxicosis, signs of central nervous system disturbance are marked and include collapse, convulsions and tetanic spasms. During periods of prolonged convulsions it is possible that animals are lucid between seizures, however this is difficult to assess. If animals are conscious during the convulsive episodes or if they become conscious afterwards it is possible that they may experience pain and anxiety. There is also potential for injuries to occur after the appearance of clinical signs.
- To minimise the animal welfare implications of leaving dependent pups to die a slow death from starvation it is preferable not to undertake baiting programs when females are whelping (ie June to August in temperate areas). This is also the time when females are moving around least within their home range thus reducing the likelihood of finding baits.

Impact on non-target animals

- 1080 is toxic to a wide range of species including birds, mammals and reptiles; however there are marked differences in sensitivity. Dogs are extremely sensitive, and most other mammalian carnivores are highly sensitive to 1080 poisoning. Herbivores are less sensitive, and birds and reptiles increasingly more tolerant.

NATSOP-DOG004 NATIONAL STANDARD OPERATING PROCEDURE: GROUND BAITING OF WILD DOGS WITH SODIUM FLUOROACETATE (1080)

- Poisoning of non-target species can occur either directly by eating baits intended for wild dogs (primary poisoning) or through the scavenging of tissues or vomitus from a poisoned animal (secondary poisoning).
- The susceptibility of non-target species to 1080 poisoning is determined by many factors including sensitivity to the poison, body weight, concentration of 1080 in the bait, bait placement, bait type and palatability, timing of baiting and level of exposure to toxic baits.
- In agricultural areas where the risk to non-target species is unknown, especially where sensitive native carnivores are likely to be present, bait stations using buried, unpoisoned baits should be established and monitored. If baits are taken or disturbed by non-target animals then poison baiting should not be commenced in the area. In conservation areas where native carnivores are known to be present, operators should consult state-specific guidelines when planning a baiting program.
- Visitation of bait stations by non-target animals and wild dogs can be monitored using sand pads (a 1 m² area of raked earth or sand established on top of the buried bait) to detect footprints. For sand pads to work effectively they should be checked daily.
- Tethering of baits can also be used where there is concern that removal or caching (storing) of baits may result in unacceptable non-target risks. To minimise caching by dogs and foxes, bait stations should only contain a single bait.
- To minimise the potential for toxic baits to be lethal to non-target animals, the following baiting strategies are recommended:

Bait size and concentration of 1080 – baits should be large enough so that small native animals cannot eat enough of them to ingest a lethal dose. Each bait should contain a precise amount of 1080 (6 mg is recommended) which is sufficient to deliver a lethal dose to a wild dog. The rate is calculated to minimise sublethal doses and overdosing.

 - Burial placement of baits – bury baits 10 cm under the ground. Buried baits are less likely to be removed by native species, particularly birds.
 - Distance between bait stations – space baits at least 100 m apart to minimise the risk of native animals finding multiple baits. Also, wild dogs may be less likely to cache baits when they are placed a distance apart. If quolls are thought to occur in the area, bait stations should be spaced at least 500 m apart.
 - Palatability and attractiveness of baits – ensure that bait types used are highly attractive to wild dogs and less attractive to non-target species. Some native animals may not be attracted to meat or may be unable to eat some bait types. Domestic livestock are unlikely to eat meat baits. Presenting baits that are highly palatable to wild dogs reduces the likelihood of caching and thus potential for non-target consumption.
 - Marking of bait stations – mark the location of buried baits so that any baits remaining at the end of the program can be collected and destroyed.
 - Timing of baiting – this can be adjusted to reduce exposure to potentially susceptible species.

First aid for dogs

- Wild dog baits are highly attractive to other carnivores. Care must be taken to ensure that working dogs and pets do not come into contact with wild dog baits. The prognosis for poisoned dogs is extremely poor unless vomiting can be induced shortly after ingestion of the bait and before clinical signs are evident.
- If a working dog or pet is known to have consumed a bait but is NOT yet showing signs of poisoning, induce vomiting by giving one of the following emetics by mouth:

NATSOP-DOG004 NATIONAL STANDARD OPERATING PROCEDURE: GROUND BAITING OF WILD DOGS WITH SODIUM FLUOROACETATE (1080)

- Washing soda crystals (sodium carbonate) – 3 to 5 crystals
- Table salt – 1 to 3 tablespoons
- Dilute hydrogen peroxide (3% solution) – 3 to 5 ml
- Dilute mustard and water solution.
- THEN SEEK VETERINARY ATTENTION IMMEDIATELY. The sooner action is taken following poisoning the better the prognosis.
- If these emetics are not immediately to hand or you are not having success in making the dog vomit it is better to seek veterinary attention immediately rather than waste time.
- If the dog has already begun to show signs of toxicosis (retching and vomiting, frenzied behaviour such as running and howling, convulsions, difficulty breathing etc), DO NOT induce vomiting, but seek veterinary attention without delay.
- Veterinary intervention aims to decrease 1080 absorption and facilitate excretion; control seizures; and support respiration and cardiac function.

HEALTH AND SAFETY CONSIDERATIONS

- Operators using 1080 must strictly follow the directions on the approved label when preparing for use, using, storing, transporting or disposing of the pesticide.
- 1080 is highly toxic to humans and should be handled with care. Store prepared bait and 1080 concentrate in a labelled container in a locked cabinet away from children, animals and food. Do not handle 1080 where there is a risk of contaminating drinking water or foodstuff/feed intended for human or animal consumption.
- Appropriate personal protective equipment, including cotton overalls, washable hat, elbow-length PVC or nitrile gloves and a face mask or safety glasses, should be worn when preparing and handling 1080 baits.
- If 1080 gets on skin, immediately wash area with soap and water.
- After use and before eating, drinking or smoking, wash hands, arms and face with soap and water. Wash contaminated clothing and gloves.
- If poisoning occurs, contact a doctor or the Poisons Information Centre (Ph 13 11 26) IMMEDIATELY. Urgent hospital treatment is likely to be needed. There is no effective antidote to 1080.
- For further information refer to the Material Safety Data Sheet (MSDS), available from the supplier.

Always refer to specific permit and approved label for further details.

NATSOP-DOG004 NATIONAL STANDARD OPERATING PROCEDURE: GROUND BAITING OF WILD DOGS WITH SODIUM FLUOROACETATE (1080)

EQUIPMENT REQUIRED

Poisoned baits

- Baits must only be prepared by authorised officers or persons under their direct supervision. Access to 1080 and poisoned baits must be restricted to approved personnel only.
- Approved bait types vary between states. Recommended bait is fresh or dried bone-free red meat, liver and registered commercially manufactured meat baits (Doggone®). Meat types used include kangaroo, beef, sheep and horse. Mutton is not suitable for the injection method as it tends to be fatty and the fat can clog the needle of the injector gun, affecting the dosage per application.
- In most states 1080 is applied to the bait by injection. In Western Australia, either a single oat grain containing 1080 is inserted into the meat or 1080 is injected into the bait.
- A single bait must contain sufficient toxin to be lethal to a target animal. For wild dogs the recommended dose of 1080 is 4.5 to 6.0 mg per bait. Minimum bait size should be 30 g for dried baits and 150 g for fresh baits. Doggone® baits contain 6 mg of 1080 in 60 g bait.
- Baits must be stored and transported in a secure and safe manner. It is best to obtain baits only when they are required. Manufactured baits must be used within 1 month of issue. If necessary, store in a dry, secure area away from children, pets and foodstuffs.
- Prepared 'fresh' meat baits should be used immediately, but where this is not possible they must be used within 7 days of preparation. If necessary, prepared baits should be stored in a secure refrigerator where foodstuffs are not stored. It is recommended that fresh meat baits are not frozen. Freezing might cause a dilution of 1080, reducing the effectiveness of the bait.
- Prepared 'dried' meat baits can be kept frozen until ready for use.

Other equipment

- Personal protective equipment
- Towel, soap, dish or bucket
- First aid kit
- Warning signs
- Marking tape and/or pegs
- shovel or mattock for digging holes
- Rake and small amount of (preferably local) sand or soil for preparing sand pads

NATSOP-DOG004 NATIONAL STANDARD OPERATING PROCEDURE: GROUND BAITING OF WILD DOGS WITH SODIUM FLUOROACETATE (1080)

PROCEDURES

Notification and warning signs

- All adjoining landholders must be notified of a baiting program. A summary of neighbour notification requirements for each state and territory can be found in Table 2.
- Landholders and neighbours should be advised of the risks to humans and non-target animals associated with 1080 use. As 1080 is particularly lethal to domestic dogs it is advisable that they be muzzled or restrained for the length of the program and for a suitable period after baiting when viable baits are likely to be present. In temperate areas with average rainfall, baits will start to degrade from around 2 to 3 weeks onward. However, during drought conditions or in arid to semi-arid regions, baits can remain potentially lethal for many months. Cats are also susceptible to 1080 poisoning and should be confined to prevent them from eating baits.
- Warning signs must be erected at all entry points before laying baits. Each sign should include the date laid, which toxin has been used, and for which pest animal, and contact numbers for further queries. It is recommended that signs remain up for a minimum of 4 weeks from the last day of baiting. A summary of warning sign requirements for each state and territory can be found in Table 2.

Distance restrictions

- The specified minimum distances that 1080 baits can be laid from habitation, watercourses, boundary fences and roads etc. must be observed. A summary of distance restrictions for each state and territory can be found in Table 2.

Laying of baits

- Place baits 250—1000 m apart (refer to relevant permit for specific distance requirements) along fences, tracks and trails or areas frequented by wild dogs (eg movement, hunting or drinking areas).
- Where soil conditions allow, bury baits in a shallow hole dug with a mattock or similar instrument. Cover with around 10cm of soil. If possible, tie the baits to a support such as a fence to help prevent removal by non-target species.
- Bait sites must be identified with marker tape and/or pegs so that baits can be recovered if not taken. A GPS may also be used to record bait locations.
- Check baits every 1 to 3 days (or as per permit) and replace those that have been taken. In WA, dried meat baits are left undisturbed for a minimum of 10 days.
- If the permit allows, continue baiting until bait take is minimal.

Collection of uneaten baits and wild dog carcasses

- At the conclusion of the baiting program collect and destroy any remaining 1080 baits either by incineration or burying in a 1m deep disposal pit. Buried baits must be covered with at least 500 mm of soil.
- Reasonable steps should be taken to collect the carcasses of poisoned wild dogs. The carcasses should be collected for up to 14 days after the laying of poison baits has ceased. Destroy carcasses by incineration or burial in a 1 m deep disposal pit covered with a minimum of 500 mm of soil.

NATSOP-DOG004 NATIONAL STANDARD OPERATING PROCEDURE: GROUND BAITING OF WILD DOGS WITH SODIUM FLUOROACETATE (1080)

PROCEDURAL NOTES

- The length of time that baits contain a lethal dose of 1080 can be highly variable and depends on factors such as rainfall, soil moisture and presence of 1080-degrading bacteria and fungi. As a general guide, most buried baits should remain viable for 2 weeks after laying, if the soil environment is reasonably dry and the soil type is well drained. However, if there has been significant rainfall and/or the soil is wet, the baits will degrade faster and may only be viable for around a week or less. Surface laid baits may remain toxic for up to 12 months in dry environments.
- Users of 1080 must always refer to the relevant federal, state and territory legislation for more detailed and up-to-date information on conditions of use including distance restrictions, public notification and bait preparation, distribution, storage, transportation and disposal.

Table 2: Requirements for Distance Restrictions, Neighbour Notification and Warning Signs

| Jurisdiction | Specified Minimum Distances for Ground Baiting | Neighbour Notification | Warning Signs |
|--------------|---|--|--|
| NSW | Boundary fence 5 m Habitation 500 m Domestic water supply 10 m | 72 hours prior to baiting Emergency situation – just prior to baiting | All entry points From start of baiting for minimum of 4 weeks |
| ACT | Boundary fence 5 m Habitation 500 m Domestic water supply 10 m | 72 hours prior to baiting | All entry points From start of baiting for minimum of 4 weeks |

**NATSOP-DOG004 NATIONAL STANDARD OPERATING PROCEDURE:
GROUND BAITING OF WILD DOGS WITH SODIUM FLUOROACETATE (1080)**

| Jurisdiction | Specified Minimum Distances for Ground Baiting | Neighbour Notification | Warning Signs |
|--------------|---|---|---|
| NT | Habitation/ public place/ road 1km | All neighbours must be clearly informed but no time restriction | Prominent position on property and all public roads prior to baiting |
| QLD | Boundary fence 5 m Habitation 2 km Declared road 50 m Town area 5 km | 72 hours prior to baiting | All entry points Kept for a minimum of 1 month after baiting |
| SA | Boundary fence 5 m Habitation 500 m (unless own dwelling) Formed public roadway 20 m Watercourses 20 m | All neighbours must be clearly informed unless part of a community program. No specified time | All entry points and tourist destinations From start of baiting and kept for at least 3 months after last baits laid |

**NATSOP-DOG004 NATIONAL STANDARD OPERATING PROCEDURE:
GROUND BAITING OF WILD DOGS WITH SODIUM FLUOROACETATE (1080)**

| Jurisdiction | Specified Minimum Distances for Ground Baiting | Neighbour Notification | Warning Signs |
|--------------|--|--------------------------------------|--|
| VIC | <p>Mown area 5 km</p> <p>Boundary fence 20 m</p> <p>Habitation 150 m</p> <p>Domestic drinking water supply/ watercourse/ permanent water 20 m</p> | <p>24 hours prior to baiting</p> | <p>All entry points</p> <p>For duration of baiting</p> |
| WA | <p>Agricultural areas:</p> <p>Habitation 100 m</p> <p>Boundary fences 20 m</p> <p>Roads/reserves/public place 20 m</p> <p>Dams/watercourse 20 m</p> <p>Picnic/recreational sites 500 m</p> | <p>72 hours prior to baiting</p> | <p>Not covered by state legislation – but the policy of Ag WA and CALM is all entry points. For duration of baiting and kept for a minimum of 1 month after baiting.</p> |

**NATSOP-DOG004 NATIONAL STANDARD OPERATING PROCEDURE:
GROUND BAITING OF WILD DOGS WITH SODIUM FLUOROACETATE (1080)**

| Jurisdiction | Specified Minimum Distances for Ground Baiting | Neighbour Notification | Warning Signs |
|--------------|---|------------------------|---------------|
| TAS | <p>Pastoral areas:</p> <p>Towns/settled area/dwelling 5 km</p> <p>Roads/public place 1km</p> <p>No wild dog baiting performed</p> | | |

NATSOP-DOG004 NATIONAL STANDARD OPERATING PROCEDURE: GROUND BAITING OF WILD DOGS WITH SODIUM FLUOROACETATE (1080)

FURTHER INFORMATION

Contact the relevant federal, state or territory government agency by visiting our connect section.

In this video, Dr Guy Ballard describes and demonstrates the standard operating procedure for laying ground baits for wild dog and fox control.

Impact on non-target animals

- Shooting is relatively target specific and does not usually impact on other species. However, there is always a risk of injuring or killing non-target animals, including livestock, if shots are taken at movement, colour, shape, sound or, when spotlighting, eye reflection ('eye shine'). Only shoot at the target animal once it has been positively identified and never shoot over the top of hills or ridges as other animals or people may be out of sight beyond the hill in the danger zone.
- Shooting should be used with caution around lambing paddocks as it may disturb the lambing flock and cause mismothering. Also avoid paddocks containing sensitive livestock (eg horses, deer). They are easily frightened by spotlights and gunshots and may injure themselves by running into fences and other obstacles.

<https://youtu.be/NqrEVMYC5Tk>

NATSOP-DOG004 NATIONAL STANDARD OPERATING PROCEDURE: GROUND BAITING OF WILD DOGS WITH SODIUM FLUOROACETATE (1080)

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Reference me as: Sharp T (2012) NATSOP-DOG004 National Standard Operating Procedure: Ground baiting of wild dogs with sodium fluoroacetate (1080). PestSmart website. <https://pestsmart.org.au/toolkit-resource/ground-baiting-of-wild-dogs-with-1080>